

Honolulu in the enforcement of the safety zones.

*District Commander* means Commander of the Fourteenth Coast Guard District.

*Reentry services* means:

(i) Activities involved in the preparation of a reentry vehicle and payload, crew (including crew training), government astronaut, or space flight participant, if any, for reentry; and  
(ii) The conduct of a reentry.

*Reentry vehicle* means a vehicle designed to return from Earth orbit or outer space to Earth, or a reusable launch vehicle designed to return from Earth orbit or outer space to Earth, substantially intact.

*Space support vessel* means any vessel engaged in the support of space activities.

*Splashdown* means the landing of a reentry vehicle into a body of water.

(c) *Regulations.* (1) Under the general safety zone regulations in subpart C of this part, U.S.-flagged vessels may not enter the safety zone described in paragraph (a) of this section unless authorized by the District Commander or a designated representative. All foreign-flagged vessels are requested and encouraged to remain outside the safety zone.

(2) To seek permission to enter, transit through, anchor in or remain within the safety zone contact Sector Honolulu Command Center by telephone at (808) 842-2600 or the District Commander's representative via VHF-FM radio on channel 16. Those in the safety zone must comply with all lawful orders or directions given to them by the District Commander or a designated representative.

(3) The COTP Honolulu or a designated representative may restrict vessel movement including but not limited to transiting, anchoring, or mooring within the safety zone to protect vessels from hazards associated with rocket recoveries. These restrictions are temporary in nature and will only be enacted and enforced prior to and just after the recovery missions.

(d) *Enforcement period.* (1) To the extent possible, twenty-four hours before a reentry vehicle splashdown, reentry vehicle splashdown, the District Commander, Captain of the Port Sector Honolulu or designated representative will inform the public of the activation of the safety zone described in paragraph (a) of this section by Broadcast Notice to Mariners on VHF-FM channel 16. The safety zone described in paragraph (a) will remain activated until announced by Broadcast Notice to Mariners on VHF-FM channel 16, and/or Marine Safety Information

Bulletin (as appropriate) that the safety zone is no longer subject to enforcement.

(2) After a reentry vehicle splashdown, the District Commander, Captain of the Port Sector Honolulu, or a designated representative will grant general permission to come no closer than three nautical miles of any reentry vehicle or space support vessel engaged in the recovery operations, within the activated safety zone described in paragraph (a) of this section.

(3) Once a reentry vehicle or its remnants are removed from the water and secured onboard a space support vessel, the District Commander, Captain of the Port Sector Honolulu, or designated representative will issue a Broadcast Notice to Mariners on VHF-FM channel 16 announcing the activated safety zone is no longer subject to enforcement.

(e) *Effective period.* This section is effective from 12:01 a.m. on November 17, 2023, through 11:59 p.m. on November 20, 2023.

**Blake L. Novak,**

*Captain, U.S. Coast Guard, Fourteenth Coast Guard District.*

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## DEPARTMENT OF COMMERCE

### Patent and Trademark Office

#### 37 CFR Parts 1, 11, and 41

[Docket No. PTO-C-2023-0010]

RIN 0651-AD67

#### Representation of Others in Design Patent Matters Before the United States Patent and Trademark Office

**AGENCY:** United States Patent and Trademark Office, Department of Commerce.

**ACTION:** Final rule.

**SUMMARY:** The U.S. Patent and Trademark Office (USPTO or Office) is amending the rules of practice in patent cases and the rules regarding the representation of others before the USPTO by creating a separate design patent practitioner bar whereby admitted design patent practitioners would practice in design patent proceedings only. Prior to this rulemaking, there was only one patent bar that applied to those who practice in patent matters before the Office, including in utility, plant, and design patents. The creation of a design patent practitioner bar does not impact the

ability of those already registered to practice in any patent matters before the USPTO to continue to practice in any patent matters, including design patent matters, before the Office. Furthermore, it does not impact the ability of applicants for registration who meet the criteria to practice in all patent matters from qualifying for and upon passing the current registration exam, practicing in any patent matters before the Office, including design patent matters. Expanding the admission criteria of the patent bar encourages broader participation and keeps up with the ever-evolving technology and related teachings that qualify someone to practice before the USPTO. The Manual of Patent Examining Procedure will be updated in accordance with this final rule in due course.

**DATES:** This rule is effective January 2, 2024.

**FOR FURTHER INFORMATION CONTACT:** Will Covey, Deputy General Counsel for Enrollment and Discipline and Director of the Office of Enrollment and Discipline (OED), at 571-272-4097; and Scott C. Moore, Acting Vice Chief Administrative Patent Judge, Patent Trial and Appeal Board, at 571-272-9797.

#### SUPPLEMENTARY INFORMATION:

##### Purpose

The Director of the USPTO has statutory authority to require a showing by patent practitioners that they possess “the necessary qualifications to render applicants or other persons valuable service, advice, and assistance in the presentation or prosecution of their applications or other business before the Office.” 35 U.S.C. 2(b)(2)(D). Courts have determined that the USPTO Director bears the primary responsibility for protecting the public from unqualified practitioners. See *Hsuan-Yeh Chang v. Kappos*, 890 F. Supp. 2d 110, 116-17 (D.D.C. 2012) (“Title 35 vests the [Director of the USPTO], not the courts, with the responsibility to protect [US]PTO proceedings from unqualified practitioners.”) (quoting *Premysler v. Lehman*, 71 F.3d 387, 389 (Fed. Cir. 1995)), *aff’d sub nom.*, *Hsuan-Yeh Chang v. Rea*, 530 F. App’x 958 (Fed. Cir. 2013).

Pursuant to that authority and responsibility, the USPTO promulgated regulations, administered by OED, that provide that registration to practice in patent matters before the USPTO requires a practitioner to demonstrate possession of “the legal, scientific, and technical qualifications necessary for him or her to render applicants valuable service.” See 37 CFR 11.7(a)(2)(ii). The

Office determines whether an applicant possesses the legal qualification by administering a registration examination, which applicants for registration must pass before being admitted to practice. See 37 CFR 11.7(b)(ii). To take the registration exam, applicants must first demonstrate they possess specific scientific and technical qualifications. The USPTO sets forth guidance for establishing possession of these scientific and technical qualifications in the General Requirements Bulletin for Admission to the Examination for Registration to Practice in Patent Cases Before the United States Patent and Trademark Office (GRB), available at [www.uspto.gov/sites/default/files/documents/OED\\_GRB.pdf](http://www.uspto.gov/sites/default/files/documents/OED_GRB.pdf). The GRB also contains the “Application for Registration to Practice before the United States Patent and Trademark Office.”

The criteria for practicing before the Office are and continue to be based in part on a determination of the types of scientific and technical qualifications and legal knowledge that are essential for practitioners to possess. This helps ensure that only competent practitioners who understand the applicable rules and regulations and have the background necessary to describe inventions in a full and clear manner are permitted to practice.

Prior to this rule, there was only one patent bar that applied to those who practice in patent matters before the Office, including in utility, plant, and design patents. The same scientific and technical requirements for admission to practice applied regardless of the type of patent application (that is, whether the application is a utility patent application, a plant patent application, or a design patent application). To gather public input before undertaking a rulemaking that would expand to the patent bar, on October 18, 2022, the USPTO published a request for comments in which it requested comments on the scope and eligibility criteria of a design patent practitioner bar. See *Expanding Admission Criteria for Registration To Practice in Patent Cases Before the United States Patent and Trademark Office* (87 FR 63044). On January 19, 2023, the USPTO extended the response period until January 31, 2023. See *Expanding Admission Criteria for Registration To Practice in Patent Cases Before the United States Patent and Trademark Office* (88 FR 3394).

The Office received a number of comments in favor of the creation of a separate design patent practitioner bar which noted that a design patent practitioner bar would: (1) align the

criteria for design patent practitioners with those of design patent examiners at the USPTO; (2) improve design patent practitioner quality and representation; (3) allow more under-represented groups to practice design patent law and aid more under-represented inventors in acquiring patents; (4) enable individuals with valuable knowledge of design to aid design patent prosecution; (5) lower the costs of obtaining design patents by promoting competition among practitioners; (6) ensure consistent, high-quality design patents via qualified practitioners; (7) enlarge the pool of available service providers, including those practitioners whose background may be more tailored to the needs of a design patent applicant; and (8) increase economic opportunities for design practitioners by allowing them to access a new market for the provision of their professional services. The Office received a few comments that were not supportive of the creation of a separate design patent practitioner bar. These included statements that the division of the bar would cause confusion within the public, increase the cost of identifying appropriate counsel, add significant administrative and policing costs to the USPTO, and increase the risk of potential malpractice and ethical concerns.

Of the options presented, the majority of those who were in favor of creating and implementing a design patent practitioner bar preferred that design patent practitioner bar applicants be required to take the current registration examination, with modified scientific and technical requirements. Those who were in favor of this option noted that if the modified scientific and technical requirements included design degrees, the patent quality of design patents would increase because individuals with design degrees would be better able to prepare and prosecute design patent applications. Additionally, commenters noted that this option could increase the pool of potential applicants, which could lead to beneficial procompetitive effects. Lastly, this option would mirror the hiring practices of the USPTO for design patent examiners in that the same degrees would enable the practice of design patent examination in the Office and in prosecution before the Office.

#### **Proposed Rule: Comments and Responses**

On May 16, 2023, after considering all public input, the USPTO published a notice of proposed rulemaking, at 88 FR 31209, in which it proposed implementing a design patent practitioner bar. The notice of proposed

rulemaking provided for a 90-day comment period.

The USPTO received nine unique comments from three organizations and six individuals. These comments are publicly available at the Federal eRulemaking Portal at [www.regulations.gov](http://www.regulations.gov). The Office received comments both generally supporting and objecting to the creation and implementation of a design patent practitioner bar. A summary of the comments and the USPTO’s responses are provided below.

*Comment 1:* Three commenters opposed the proposal to create and implement a design patent practitioner bar, stating that a design patent practitioner would lack the training and experience to provide fully competent counsel concerning the differences between utility and design patent protection, have a bias favoring pursuit of design patent protection which could work against the client’s interest, and that such a bar would create confusion amongst the public.

*Response 1:* All practitioners, including design patent practitioners, are required to provide competent representation to their clients. “Competent representation requires the legal, scientific, and technical knowledge, skill, thoroughness and preparation reasonably necessary for the representation.” See 37 CFR 11.101. In addition, all practitioners are required to be familiar with the Office’s rules and regulations, as demonstrated by applicants taking and passing the registration examination. Confusion by the public is avoided in part by allowing design patent practitioners to indicate their designation as a “design patent attorney” or “design patent agent,” and requiring such practitioners to indicate “design” when they are signing USPTO documents.

Based on the support of stakeholders and commenters, this rulemaking implements a design patent practitioner bar wherein design patent practitioner bar applicants would be required to take the current registration examination, with modified scientific and technical requirements. Applicants to the design patent practitioner bar should have a bachelor’s, master’s, or doctorate of philosophy degree in any of the following areas from an accredited college or university: industrial design, product design, architecture, applied arts, graphic design, fine/studio arts, or art teacher education, or a degree equivalent to one of these listed degrees. Accepting degrees equivalent to those design degrees listed above is in line with the current practice of accepting degrees that are equivalent to those

listed in the GRB under Category A. These listed degrees are currently acceptable for those applying for design patent examiner positions with the Office. To ensure applicants to the design patent practitioner bar have the requisite knowledge of USPTO rules and regulations, the USPTO also requires them to take and pass the current registration examination. Applicants are also required to undergo and pass a moral character evaluation. The evaluation would be the same evaluation that is conducted for all patent bar applicants and is described in the GRB.

As mentioned above, admitted design patent practitioners may practice in design patent matters only. Patent practitioners admitted in the past, present, and future who have fulfilled the scientific and technical requirements as enumerated in the GRB in Categories A through C will be authorized to practice in all patent matters, including in utility, plant, and design patents.

*Comment 2:* One commenter suggested that a study of the implementation of a design patent practitioner bar, its impact on applicants/clients, and its overall effect on an efficient and reliable patent system be conducted.

*Response 2:* The USPTO issued a Request for Comments on this issue on October 18, 2022, requesting input on the creation and implementation of a design patent practitioner bar. See 87 FR 63044. Expanding the admission criteria of the patent bar would encourage broader participation and keep up with the ever-evolving technology and related teachings that qualify someone to practice before the USPTO. Based on the responses received, and the noted support of a design patent practitioner bar, the USPTO is proceeding with its implementation.

*Comment 3:* Two commenters requested clarification regarding whether the USPTO will accept candidates with coursework and/or work experience, as currently accepted for USPTO employment.

*Response 3:* The USPTO will accept degrees and evidence of equivalence to one of the listed degrees. Like the analysis for practice in all patent matters, the USPTO will evaluate each applicant for equivalency on a case-by-case basis.

*Comment 4:* Two commenters expressed concern that design patent practitioners may claim, or that clients may inappropriately believe, that design patent practitioners have specialized skills, training, or approval beyond traditional patent practitioners,

providing them with expertise in design. Another commenter expressed concern that design patent practitioners should indicate that they are qualified to practice in design patent matters only.

*Response 4:* As per 37 CFR 1.32, “[a]n attorney or agent registered under § 11.6(d) may only act as a practitioner in design patent applications or other design patent matters or design patent proceedings.” Per ethics rule, 37 CFR 11.101, all practitioners, including design patent practitioners, are required to provide competent representation to their clients. This includes properly informing their clients of practice limitations.

*Comment 5:* One commenter expressed concern about design patent practitioners receiving a registration number and stated it would be beneficial to place a letter designation alongside the number.

*Response 5:* Patent Center does not support alphabetic indicators alongside registration numbers. However, design patent practitioners will receive a particular registration number series to distinguish them from those practitioners who are authorized to practice in all patent matters.

*Comment 6:* One commenter suggested that the USPTO remove all degree requirements for attorneys to sit for the registration examination.

*Response 6:* Courts have determined that the USPTO Director bears the primary responsibility for protecting the public from unqualified practitioners. See *Hsuan-Yeh Chang v. Kappos*, 890 F. Supp. 2d 110, 116–17 (D.D.C. 2012) (“Title 35 vests the [Director of the USPTO], not the courts, with the responsibility to protect [US]PTO proceedings from unqualified practitioners.”) (quoting *Premysler v. Lehman*, 71 F.3d 387, 389 (Fed. Cir. 1995)), *aff’d sub nom.*, *Hsuan-Yeh Chang v. Rea*, 530 F. App’x 958 (Fed. Cir. 2013). Pursuant to that authority and responsibility, the USPTO promulgated regulations, administered by OED, that provide that registration to practice in patent matters before the USPTO requires a practitioner to demonstrate possession of “the legal, scientific, and technical qualifications necessary for him or her to render applicants valuable service.” See 37 CFR 11.7(a)(2)(ii). The USPTO sets forth guidance for establishing possession of these scientific and technical qualifications in the GRB. As these regulations and guidance have been long-standing, they are entitled to great weight. See *Alaska Dep’t of Env’tl. Conservation v. EPA*, 540 U.S. 461, 487 (2004) (recognizing that the Court “will

normally accord particular deference to longstanding agency interpretations” (quoting *Barnhart v. Walton*, 535 U.S. 212, 220 (2002)); *Bragdon v. Abbott*, 524 U.S. 624, 644–45 (1998); *NLRB v. Hendricks Cnty. Rural Elec. Membership Corp.*, 454 U.S. 170, 189–90 (1981); *Menkes v. U.S. Dep’t of Homeland Sec.*, 637 F.3d 319, 332 (D.C. Cir. 2011) (“It is highly significant here that the agency’s ‘interpretation is one of long standing.’” (quoting *Walton*, 535 U.S. at 221)); *Estate of Landers v. Leavitt*, 545 F.3d 98, 107 (2d Cir. 2008) (finding that agency’s “longstanding” interpretation was “entitled to a great deal of persuasive weight”); *Council Tree Commc’ns, Inc. v. FCC*, 503 F.3d 284, 289 (3d Cir. 2007) (“[C]ourts give ‘considerable weight’ to a ‘consistent and longstanding interpretation by the agency’ responsible for administering a statute.” (quoting *Int’l Union of Elec. Radio & Mach. Workers v. Westinghouse Electric Corp.*, 631 F.2d 1094, 1106 (3d Cir. 1980))).

*Comment 7:* One commenter suggested that instead of having design patent bar applicants take the current registration examination, applicants take an entirely new and separate design bar examination. Such applicants would then be the only ones entitled to practice in design patent matters.

*Response 7:* This suggestion has not been adopted. As previously indicated by other commenters, design bar practitioners need to be familiar with the practices and procedures of patent preparation and prosecution before the USPTO. This is what the current registration examination tests. Restricting the ability to practice in design patent matters from those who meet the criteria for registration to practice in all patent matters would take away a right from those already qualified and be unfair to those who may qualify in the future.

### Discussion of Specific Rules

The USPTO amends § 1.4(d)(1) to add the requirement that a design patent practitioner indicate their design patent practitioner status by placing the word “design” (in any format) adjacent to their handwritten signature.

The USPTO amends § 1.4(d)(2)(ii) to add the requirement that a design patent practitioner indicate their design patent practitioner status by placing the word “design” (in any format) adjacent to the last forward slash of their S-signature.

The USPTO amends § 1.32 to update the definition of “practitioner” in light of the amendments to § 11.6(d).

A power of attorney naming the practitioners associated with a customer number filed in an application may only

include practitioners who are authorized to practice in that application. If a design practitioner is associated with a customer number, that customer number cannot be used to establish power of attorney in a utility or plant application. This applies even if a practitioner that is authorized to practice before the Office in all patent matters is also associated with that same customer number.

The USPTO amends § 11.1 to add a definition for “design patent practitioner.”

The USPTO amends § 11.1 to amend paragraph (1) under the definition of “practitioner” to refer to § 11.6.

The USPTO amends § 11.1 to amend the definition of “register or roster” to include design patent practitioners.

The USPTO amends § 11.5 to amend paragraph (b)(1) to add “all” in view of new paragraph (b)(2), so that it is clear that (b)(1) defines the matters that a patent practitioner who is authorized to practice in all patent matters can practice; to remove “public use” proceedings, which are no longer held, and insert “derivation” proceedings; re-designate paragraph (b)(2) as paragraph (b)(3); and insert a new paragraph (b)(2), which defines practice before the Office in design patent matters.

The USPTO amends § 11.6 to re-designate paragraph (d) as paragraph (e), and insert a new paragraph (d) to clarify the parameters under which attorneys and agents may be registered as design patent practitioners.

The USPTO amends § 11.8(b) to require design patent practitioners to submit an oath or declaration under the same parameters as other registered practitioners.

The USPTO amends § 11.10(b) to restrict former employees of the USPTO from serving as design patent practitioners, commensurate with the restrictions placed on other registered practitioners.

The USPTO amends § 11.16(c) to clarify that only a practitioner registered under § 11.6(a) or (b) may serve as a Patent Faculty Clinic Supervisor in the USPTO Law School Clinic Certification Program.

The USPTO amends § 11.704 to state that a registered practitioner under § 11.6(a) who is an attorney may use the designation “Patents,” “Patent Attorney,” “Patent Lawyer,” “Registered Patent Attorney,” or a substantially similar designation; a registered practitioner under § 11.6(b) who is not an attorney may use the designation “Patents,” “Patent Agent,” “Registered Patent Agent,” or a substantially similar designation; a registered practitioner under § 11.6(d)

who is an attorney may use the designation “Design Patent Attorney”; and a registered practitioner under § 11.6(d) who is not an attorney (*i.e.*, who is an agent) may use the designation “Design Patent Agent.”

The USPTO amends § 41.106 by replacing the term “registered patent practitioner” with “registered practitioner.” This amendment is intended solely to conform the terminology of this section to that used elsewhere in part 41 and is not intended to alter the substantive scope of § 41.106. For avoidance of doubt, the USPTO clarifies that the term “registered practitioner,” as used in parts 41 and 42, and the term “USPTO patent practitioner,” as used in § 42.57, encompasses “design patent practitioners,” as defined in § 11.1.

### Rulemaking Requirements

*A. Regulatory Flexibility Act:* For the reasons set forth in this rulemaking, the Senior Counsel for Regulatory and Legislative Affairs, Office of General Law, of the USPTO, has certified to the Chief Counsel for Advocacy of the Small Business Administration that this rule will not have a significant economic impact on a substantial number of small entities. See 5 U.S.C. 605(b).

This rule amends the rules regarding the representation of others before the USPTO to create a separate design patent practitioner bar in which admitted design patent practitioners practice in design patent proceedings only. The creation of a design patent practitioner bar does not impact the ability of those already registered to practice in any patent matters, including design patent matters, before the USPTO. Furthermore, it does not impact the ability of applicants who meet the scientific and technical criteria as described in Categories A through C in the GRB, including qualifying for and passing the current registration exam and passing the moral character evaluation, to practice in any patent matters before the Office.

The Regulatory Flexibility Act of 1980 (RFA) requires Federal agencies to consider the potential impact of regulations on small entities during the development of their rules. See 5 U.S.C. 601–612, as amended by the Small Business Regulatory Enforcement Fairness Act of 1996, Public Law 104–121 (March 29, 1996). The term “small entities” is comprised of small businesses, not-for-profit organizations that are not dominant in their fields, and governmental jurisdictions with populations of less than 50,000. An “individual” is not defined by the RFA as a small entity and costs to an

individual from a rule are not considered for RFA purposes. In addition, the courts have held that the RFA requires an agency to perform a regulatory flexibility analysis of small entity impacts only when a rule directly regulates small entities. Consequently, any indirect impacts from a rule to a small entity are not considered as costs for RFA purposes.

This rulemaking creates a separate design patent practitioner bar that only impacts individuals who apply for recognition to practice before the USPTO in design patent proceedings and does not directly impact any small businesses. Additionally, the changes do not add requirements or costs beyond those that currently exist for applicants or members to the USPTO practitioner bar. The changes only expand the applicants that can represent certain matters before the USPTO. Applicants to the design patent practitioner bar are expected to pay the same application and examination fee as applicants who want to practice in all patent matters and are subject to existing requirements and procedures during the application process (for example, the same application and supporting documentation would be required of all applicants). Accordingly, the changes are expected to be of minimal or no additional burden to those practicing before the Office.

The Office acknowledges that the creation of a design patent practitioner bar allows more practitioners to be recognized to practice before the USPTO, although they would be limited to design patent proceedings only. The Office considers these to be indirect impacts that are not considered to be costs for RFA purposes. The Office has not received any comments of data regarding the costs for RFA purposes.

For the reasons discussed above, this rulemaking will not have a significant economic impact on a substantial number of small entities.

*B. Executive Order 12866 (Regulatory Planning and Review):* This rulemaking has been determined to be not significant for purposes of E.O. 12866 (Sept. 30, 1993), as amended by Executive Order 14094 (April 6, 2023).

*C. Executive Order 13563 (Improving Regulation and Regulatory Review):* The Office has complied with E.O. 13563 (Jan. 18, 2011). Specifically, the Office has, to the extent feasible and applicable: (1) made a reasoned determination that the benefits justify the costs of the rule; (2) tailored the rule to impose the least burden on society consistent with obtaining the regulatory objectives; (3) selected a regulatory approach that maximizes net benefits;

(4) specified performance objectives; (5) identified and assessed available alternatives; (6) involved the public in an open exchange of information and perspectives among experts in relevant disciplines, affected stakeholders in the private sector, and the public as a whole, and provided online access to the rulemaking docket; (7) attempted to promote coordination, simplification, and harmonization across Government agencies and identified goals designed to promote innovation; (8) considered approaches that reduce burdens and maintain flexibility and freedom of choice for the public; and (9) ensured the objectivity of scientific and technological information and processes.

*D. Executive Order 13132 (Federalism):* This rulemaking does not contain policies with federalism implications sufficient to warrant preparation of a Federalism Assessment under E.O. 13132 (Aug. 4, 1999).

*E. Executive Order 13175 (Tribal Consultation):* This rulemaking will not: (1) have substantial direct effects on one or more Indian tribes; (2) impose substantial direct compliance costs on Indian tribal governments; or (3) preempt tribal law. Therefore, a tribal summary impact statement is not required under E.O. 13175 (Nov. 6, 2000).

*F. Executive Order 13211 (Energy Effects):* This rulemaking is not a significant energy action under E.O. 13211 because this rulemaking is not likely to have a significant adverse effect on the supply, distribution, or use of energy. Therefore, a Statement of Energy Effects is not required under E.O. 13211 (May 18, 2001).

*G. Executive Order 12988 (Civil Justice Reform):* This rulemaking meets applicable standards to minimize litigation, eliminate ambiguity, and reduce burden, as set forth in sections 3(a) and 3(b)(2) of E.O. 12988 (Feb. 5, 1996).

*H. Executive Order 13045 (Protection of Children):* This rulemaking does not concern an environmental risk to health or safety that may disproportionately affect children under E.O. 13045 (Apr. 21, 1997).

*I. Executive Order 12630 (Taking of Private Property):* This rulemaking will not affect a taking of private property or otherwise have taking implications under E.O. 12630 (Mar. 15, 1988).

*J. Congressional Review Act:* Under the Congressional Review Act provisions of the Small Business Regulatory Enforcement Fairness Act of 1996 (5 U.S.C. 801 *et seq.*), prior to issuing any final rule, the USPTO will submit a report containing the final rule

and other required information to the U.S. Senate, the U.S. House of Representatives, and the Comptroller General of the Government Accountability Office. The changes in this rulemaking are not expected to result in an annual effect on the economy of \$100 million or more, a major increase in costs or prices, or significant adverse effects on competition, employment, investment, productivity, innovation, or the ability of U.S.-based enterprises to compete with foreign-based enterprises in domestic and export markets. Therefore, this rulemaking is not expected to result in a “major rule” as defined in 5 U.S.C. 804(2).

*K. Unfunded Mandates Reform Act of 1995:* The changes in this rulemaking do not involve a Federal intergovernmental mandate that will result in the expenditure by State, local, and tribal governments, in the aggregate of \$100 million (as adjusted) or more in any one year, or a Federal private sector mandate that will result in the expenditure by the private sector of \$100 million (as adjusted) or more in any one year, and will not significantly or uniquely affect small governments. Therefore, no actions are necessary under the provisions of the Unfunded Mandates Reform Act of 1995. See 2 U.S.C. 1501 *et seq.*

*L. National Environmental Policy Act of 1969:* This rulemaking will not have any effect on the quality of the environment and is thus categorically excluded from review under the National Environmental Policy Act of 1969. See 42 U.S.C. 4321 *et seq.*

*M. National Technology Transfer and Advancement Act of 1995:* The requirements of section 12(d) of the National Technology Transfer and Advancement Act of 1995 (15 U.S.C. 272 note) are not applicable because this rulemaking does not contain provisions that involve the use of technical standards.

*N. Paperwork Reduction Act of 1995:* The Paperwork Reduction Act of 1995 (44 U.S.C. 3501 *et seq.*) requires that the Office consider the impact of paperwork and other information collection burdens imposed on the public. This rulemaking involves information collection requirements that are subject to review and approval by the Office of Management and Budget (OMB) under the Paperwork Reduction Act. The collections of information involved in this rulemaking have been reviewed and previously approved by OMB under OMB control numbers 0651–0012 (Admission to Practice and Roster of Registered Patent Attorneys and Agents Admitted to Practice Before the USPTO)

and 0651–0017 (Practitioner Conduct and Discipline). These information collections are updated alongside this final rulemaking, to reflect any updated forms included within these information collections. Any increased respondent and burden numbers associated with the introduction of the design patent practitioner bar options are included in that update.

Notwithstanding any other provision of law, no person is required to respond to, nor shall a person be subject to a penalty for failure to comply with, a collection of information subject to the requirements of the Paperwork Reduction Act, unless that collection of information has a currently valid OMB control number.

*O. E-Government Act Compliance:* The USPTO is committed to compliance with the E-Government Act to promote the use of the internet and other information technologies, to provide increased opportunities for citizen access to Government information and services, and for other purposes.

#### List of Subjects

##### 37 CFR Part 1

Administrative practice and procedure, Biologics, Courts, Freedom of information, Inventions and patents, Reporting and recordkeeping requirements, Small businesses.

##### 37 CFR Part 11

Administrative practice and procedure, Inventions and patents, Lawyers, Reporting and recordkeeping requirements.

##### 37 CFR Part 41

Administrative practice and procedure, Inventions and patents, Lawyers, Reporting and recordkeeping requirements.

For the reasons set forth in the preamble, the USPTO amends 37 CFR parts 1, 11, and 41 as follows:

#### PART 1—RULES OF PRACTICE IN PATENT CASES

■ 1. The authority citation for part 1 continues to read as follows:

**Authority:** 35 U.S.C. 2(b)(2), unless otherwise noted.

■ 2. Amend § 1.4 by revising paragraphs (d)(1) introductory text and (d)(2)(ii) to read as follows:

##### § 1.4 Nature of correspondence and signature requirements.

\* \* \* \* \*

(d)(1) *Handwritten signature.* A design patent practitioner must indicate their design patent practitioner status by

placing the word “design” (in any format) adjacent to their handwritten signature. Each piece of correspondence, except as provided in paragraphs (d)(2) through (4), (e), and (f) of this section, filed in an application, patent file, or other proceeding in the Office that requires a person’s signature, must:

\* \* \* \* \*

(2) \* \* \*  
 (ii) A patent practitioner (§ 1.32(a)(1)), signing pursuant to § 1.33(b)(1) or (2), must supply their registration number either as part of the S-signature or immediately below or adjacent to the S-signature. The hash (#) character may only be used as part of the S-signature when appearing before a practitioner’s registration number; otherwise, the hash character may not be used in an S-signature. A design patent practitioner must additionally indicate their design patent practitioner status by placing the word “design” (in any format) adjacent to the last forward slash of their S-signature.

\* \* \* \* \*

■ 3. Amend § 1.32 by revising paragraph (a)(1) to read as follows:

**§ 1.32 Power of attorney.**

(a) \* \* \*

(1) *Patent practitioner* means a registered patent attorney or registered patent agent under § 11.6. An attorney or agent registered under § 11.6(d) may only act as a practitioner in design patent applications or other design patent matters or design patent proceedings.

\* \* \* \* \*

**PART 11—REPRESENTATION OF OTHERS BEFORE THE UNITED STATES PATENT AND TRADEMARK OFFICE**

■ 4. The authority citation for part 11 continues to read as follows:

**Authority:** 5 U.S.C. 500; 15 U.S.C. 1123; 35 U.S.C. 2(b)(2), 32, 41; Sec. 1, Pub. L. 113–227, 128 Stat. 2114.

■ 5. Amend § 11.1 by:

- a. Adding in alphabetical order a definition for “Design patent practitioner”; and
- b. Revising the definitions of “Practitioner” and “Roster or register”.

The addition and revisions read as follows:

**§ 11.1 Definitions.**

\* \* \* \* \*

*Design patent practitioner* means a practitioner who is registered under § 11.6(d).

\* \* \* \* \*

*Practitioner* means:

(1) An attorney or agent registered to practice before the Office in patent matters under § 11.6;

(2) An individual authorized under 5 U.S.C. 500(b), or otherwise as provided by § 11.14(a) through (c), to practice before the Office in trademark matters or other non-patent matters;

(3) An individual authorized to practice before the Office in patent matters under § 11.9(a) or (b); or

(4) An individual authorized to practice before the Office under § 11.16(d).

\* \* \* \* \*

*Roster or register* means a list of individuals who have been registered as a patent attorney, patent agent, or design patent practitioner.

\* \* \* \* \*

- 6. Amend § 11.5 by:
  - a. Revising paragraph (b)(1),
  - b. Re-designating paragraph (b)(2) as (b)(3), and
  - c. Adding new paragraph (b)(2).

The revisions and addition read as follows:

**§ 11.5 Register of attorneys and agents in patent matters; practice before the Office.**

\* \* \* \* \*

(b) \* \* \*

(1) *Practice before the Office in all patent matters.* Practice before the Office in patent matters includes, but is not limited to, preparing or prosecuting any patent application; consulting with or giving advice to a client in contemplation of filing a patent application or other document with the Office; drafting the specification or claims of a patent application; drafting an amendment or reply to a communication from the Office that may require written argument to establish the patentability of a claimed invention; drafting a reply to a communication from the Office regarding a patent application; and drafting a communication for an interference, derivation, and/or reexamination proceeding, a petition, an appeal to or any other proceeding before the Patent Trial and Appeal Board, or any other design patent proceeding. Registration to practice before the Office in patent matters authorizes the performance of those services that are reasonably necessary and incident to the preparation and prosecution of patent applications or other proceedings before the Office involving a patent application or patent in which the practitioner is authorized to participate. The services include:

(i) Considering the advisability of relying upon alternative forms of

protection which may be available under State law, and

(ii) Drafting an assignment or causing an assignment to be executed for the patent owner in contemplation of filing or prosecution of a patent application for the patent owner, where the practitioner represents the patent owner after a patent issues in a proceeding before the Office, and when drafting the assignment the practitioner does no more than replicate the terms of a previously existing oral or written obligation of assignment from one person or party to another person or party.

(2) *Practice before the Office in design patent matters.* (i) Practice before the Office in design patent matters includes, but is not limited to, preparing or prosecuting a design patent application; consulting with or giving advice to a client in contemplation of filing a design patent application or other document relating to a design patent application with the Office; drafting the specification or claim of a design patent application; drafting an amendment or reply to a communication from the Office that may require written argument to establish the patentability of a claimed design invention; drafting a reply to a communication from the Office regarding a design patent application; and drafting a communication for an interference, derivation, and/or reexamination proceeding, a petition, an appeal to or any other design patent proceeding before the Patent Trial and Appeal Board, or any other design patent proceeding.

(ii) Design patent registration to practice before the Office in design patent matters authorizes the performance of those services that are reasonably necessary and incident to the preparation and prosecution of design patent applications or other proceedings before the Office involving a design patent application or design patent in which the practitioner is authorized to participate. The services include:

(A) Considering the advisability of relying upon alternative forms of protection which may be available under State law, and

(B) Drafting an assignment or causing an assignment to be executed for the design patent owner in contemplation of filing or prosecution of a design patent application for the design patent owner, where the design patent practitioner represents the design patent owner after a design patent issues in a proceeding before the Office, and when drafting the assignment the design patent practitioner does no more than replicate the terms of a previously existing oral or

written obligation of assignment from one person or party to another person or party.

\* \* \* \* \*

■ 7. Amend § 11.6 by re-designating paragraph (d) as (e) and adding a new paragraph (d).

The addition reads as follows:

§ 11.6 Registration of attorneys and agents.

\* \* \* \* \*

(d) Design patent practitioners. Any citizen of the United States who is an attorney and who fulfills the requirements of this part may be registered as a design patent attorney to practice before the Office in design patent proceedings. Any citizen of the United States who is not an attorney, and who fulfills the requirements of this part may be registered as a design patent agent to practice before the Office in design patent proceedings.

\* \* \* \* \*

■ 8. Amend § 11.8 by revising paragraph (b) to read as follows:

§ 11.8 Oath and registration fee.

\* \* \* \* \*

(b) An individual shall not be registered as an attorney under § 11.6(a), registered as an agent under § 11.6(b) or (c), registered as a design patent practitioner under § 11.6(d), or granted limited recognition under § 11.9(b) unless, within two years of the mailing date of a notice of passing the registration examination or of a waiver of the examination, the individual files with the OED Director a completed Data Sheet, an oath or declaration prescribed by the USPTO Director, and the registration fee set forth in § 1.21(a)(2) of this subchapter. An individual seeking registration as an attorney under § 11.6(a) must provide a certificate of good standing of the bar of the highest court of a State that is no more than six months old.

\* \* \* \* \*

■ 9. Amend § 11.10 by revising paragraphs (b)(1) introductory text and (b)(2) introductory text to read as follows:

§ 11.10 Restrictions on practice in patent matters; former and current Office employees; government employees.

\* \* \* \* \*

(b) \* \* \*

(1) To not knowingly act as an agent, attorney, or design patent practitioner for or otherwise represent any other person:

\* \* \* \* \*

(2) To not knowingly act within two years after terminating employment by

the Office as agent, attorney, or design patent practitioner for, or otherwise represent any other person:

\* \* \* \* \*

■ 10. Amend § 11.16 by revising paragraph (c)(1)(i) to read as follows:

§ 11.16 Requirements for admission to the USPTO Law School Clinic Certification Program.

\* \* \* \* \*

(c) \* \* \*

(1) \* \* \*

(i) Be registered under § 11.6(a) or (b) as a patent practitioner in active status and good standing with OED;

\* \* \* \* \*

■ 11. Amend § 11.704 by revising paragraph (b) to read as follows:

§ 11.704 Communication of fields of practice and specialization.

\* \* \* \* \*

(b) A registered practitioner under § 11.6(a) who is an attorney may use the designation “Patents,” “Patent Attorney,” “Patent Lawyer,” “Registered Patent Attorney,” or a substantially similar designation. A registered practitioner under § 11.6(b) who is not an attorney may use the designation “Patents,” “Patent Agent,” “Registered Patent Agent,” or a substantially similar designation. A registered practitioner under § 11.6(d) who is an attorney may use the designation “Design Patent Attorney.” A registered practitioner under § 11.6(d) who is not an attorney may use the designation “Design Patent Agent.” Unless authorized by § 11.14(b), a registered patent agent or design patent agent shall not hold themselves out as being qualified or authorized to practice before the Office in trademark matters or before a court.

\* \* \* \* \*

PART 41—PRACTICE BEFORE THE PATENT TRIAL AND APPEAL BOARD

■ 12. The authority citation for part 41 continues to read as follows:

Authority: 35 U.S.C. 2(b)(2), 3(a)(2)(A), 21, 23, 32, 41, 134, 135, and Pub. L. 112–29.

■ 13. Amend § 41.106 by revising paragraph (f)(4) to read as follows:

§ 41.106 Filing and service.

\* \* \* \* \*

(f) \* \* \*

(4) A certificate made by a person other than a registered practitioner must be in the form of an affidavit.

Kathi Vidal,

Under Secretary of Commerce for Intellectual Property and Director of the United States Patent and Trademark Office.

[FR Doc. 2023–25234 Filed 11–15–23; 8:45 am]

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ENVIRONMENTAL PROTECTION AGENCY

40 CFR Part 52

[EPA–R02–OAR–2020–0432; FRL–10121–02–R2]

Approval and Promulgation of Air Quality Implementation Plans; New Jersey; Regional Haze State Implementation Plan for the Second Implementation Period

AGENCY: Environmental Protection Agency (EPA).

ACTION: Final rule.

SUMMARY: The Environmental Protection Agency (EPA) is approving the regional haze State implementation plan (SIP) revision submitted by New Jersey on March 26, 2020, as satisfying applicable requirements under the Clean Air Act (CAA) and EPA’s Regional Haze Rule (RHR) for the program’s second implementation period. New Jersey’s SIP submission addresses the requirement that states must periodically revise their long-term strategies for making reasonable progress towards the national goal of preventing any future, and remedying any existing, anthropogenic impairment of visibility, including regional haze, in mandatory Class I Federal areas. The SIP submission also addresses other applicable requirements for the second implementation period of the regional haze program.

DATES: This final rule is effective on December 18, 2023.

ADDRESSES: The EPA has established a docket for this action under Docket ID Number EPA–R02–OAR–2020–0432. All documents in the docket are listed on the https://www.regulations.gov website. Although listed in the index, some information is not publicly available, e.g., Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, is not placed on the internet and will be publicly available only in hard copy form. Publicly available docket materials are